

## **Chapter Three**

### **Governance and Education Management in Nigeria**

Nyong Anim Offisong

#### **Introduction**

Education is a fundamental pillar of national development and progress, acting as a catalyst for economic growth, social cohesion, and political stability. In Nigeria, a country rich in cultural diversity and endowed with significant human resources, education holds the promise of transforming its demographic dividend into tangible socio-economic advancements. However, the realization of this promise is contingent upon effective governance and adept management of the education sector. This comprehensive review delves into the intricate landscape of governance and the myriad challenges faced in education planning and management in Nigeria, offering insights into the complexities and potential solutions to these issues. Over the years, the governance of education in Nigeria has been characterised by a multi-tiered structure involving federal, state, and local government levels. This structure, while designed to accommodate the diverse needs of Nigeria's population, often results in fragmented policy implementation and inefficiencies (Ogunyemi, 2020).

The federal government is primarily responsible for setting educational policies and standards, while state governments handle the operational aspects and local governments are tasked with the management of primary education. This decentralised approach, though theoretically beneficial, frequently leads to inconsistencies and coordination challenges that impede the smooth functioning of the education system. A significant challenge in Nigerian education governance is the disparity in educational quality and resources across regions. The imbalance between the relatively well-funded educational institutions in urban areas and the under-resourced schools in rural regions is stark. This disparity exacerbates educational inequities and limits opportunities for students in less privileged areas. Additionally, the issue of inadequate funding remains a persistent problem. Despite various policy initiatives aimed at increasing budgetary allocations for education, the sector continues to suffer from chronic underfunding, which affects infrastructure, teacher salaries, and learning materials (Akinwumi, 2022).

The management of education in Nigeria is further complicated by issues related to policy implementation, accountability, and the quality of education. Inefficiencies in administrative processes, lack of transparency, and corruption have undermined the effectiveness of educational reforms and initiatives. The frequent changes in educational policies, often driven by shifts in political leadership,

contribute to an unstable environment that hampers long-term planning and development. Moreover, the teacher education system faces significant challenges, including the need for updated curricula, professional development, and better working conditions. The effectiveness of teachers is critical to educational outcomes, yet many educators in Nigeria work under suboptimal conditions, which affect their performance and, consequently, student learning (Adejumo & Bakare, 2024). In light of these challenges, this study provides a thorough examination of the governance structures and managerial practices in Nigeria's education sector.

### **The Problem**

Education is a crucial tool for gaining essential skills and knowledge to increase productivity. Literacy goes beyond simply having certificates and qualifications. True education empowers individuals socially, economically, politically, and technologically. Educated individuals should have better access to societal services and facilities, leading to equal opportunities for participation in the development of society. However, there are still disparities in access to education in Nigeria, despite efforts to expand the educational system. Tertiary enrollment has increased over the years, but there is still work to be done to address the imbalances within the Nigerian education system. The findings of this study will be important for academics, researchers, policymakers, and educational administrators (Nwogu, 2015). Moreover, education is considered a core human right according to the Universal Declaration of Human Rights and is seen as a crucial factor in development. It is seen as a symbol of civilization and culture and is crucial for bringing about socio-political and economic change. The benefits of education include raising awareness of social and political issues, boosting the economy, and advancing technology. Due to this, it is vital to prioritize educational planning and management to achieve educational reform goals and contribute to national development.

Education is just as essential for development as other factors like land, labour, capital, technology, and entrepreneurship. It forms the foundation for industrialization and modernization, and the level of educational development in different countries indicates their progress in these areas (Olaniyani, 2012). Consequently, the governance and management of education in Nigeria face significant challenges that impede the effectiveness and efficiency of the sector. Despite various reforms and policies aimed at improving educational outcomes, the system continues to struggle with issues such as inadequate funding, corruption, mismanagement, and an overall lack of coherent strategic planning. These challenges have led to discrepancies in educational quality and accessibility across different regions of the country. Furthermore, the rapid population growth and diverse socio-economic conditions exacerbate these issues, making effective

governance and management increasingly complex (Ojo, 2021; Nwachukwu, 2022).

Governance structures in Nigerian education often suffer from inefficiencies due to fragmented responsibilities among federal, state, and local government levels, leading to inconsistencies in policy implementation and resource allocation. Additionally, the persistent problem of corruption within educational institutions undermines efforts to improve educational standards and erodes public trust. The lack of comprehensive and strategic planning further compounds these problems, resulting in a misalignment between educational policies and actual needs on the ground. Therefore, a comprehensive review of governance and management challenges in Nigerian education is necessary to understand the root causes of these problems and to propose viable solutions.

From the forgone problem, the chapter seeks to answer the following questions. What are the key governance structures in Nigeria's education sector, and how do they impact education planning and management? How effective are the current policies and regulations in addressing the challenges faced by Nigeria's education system? What role do federal, state, and local governments play in education management, and how do their responsibilities and interactions influence educational outcomes? What are the main challenges faced by educational administrators in Nigeria, and how do these challenges impact the delivery of quality education?

### **Conceptual/Empirical Review**

The study revolves around three major concepts, namely, governance, education planning and management. There is, therefore, the need to define and operationalize them for purposes of clarity. Governance is a concept central to the effective functioning of modern states. In its simple sense, it refers to the structures, processes, and practices through which authority and resources are allocated and exercised. It encompasses the decision-making processes, policy implementation, and the regulation of public and private interactions. Broadly, governance generally refers to the processes, structures, and traditions that determine how power is exercised, how decisions are made, and how citizens or other stakeholders have their say. It encompasses the mechanisms by which organizations or societies are directed and controlled. In the public sector, governance refers to the way public institutions conduct public affairs and manage public resources. It involves the interaction between the government and its institutions, the citizens, and other stakeholders in the decision-making process (OECD, 2001).

In a related development, educational governance involves the policies, practices, and institutions that oversee the education system. This includes the management of resources, formulation of educational policies, and the role of

various stakeholders in the planning and execution of educational programmes (Adeyemi, 2011). Education planning refers to the systematic process of defining the goals, policies, and strategies needed to achieve desired educational outcomes. In Nigeria, this involves setting educational objectives, allocating resources, and designing programs that address the needs of the population (Ojo, & Adeleke, 2020). According to Usman (2018), education management focuses on the operational aspects of running educational institutions. This includes managing human resources, curriculum implementation, financial administration, and infrastructure development within the educational sector.

Similarly, education management is a critical field that encompasses the strategic and operational oversight of educational institutions and systems. It involves a broad spectrum of responsibilities, including curriculum design, staff management, financial oversight, and policy development. Effective education management is essential for ensuring that educational institutions function efficiently and meet their goals, thereby providing quality education to students. Education management refers to the process of planning, organizing, leading, and controlling the activities of an educational institution to achieve its objectives (Bush, 2003). It includes managing resources, personnel, and policies to ensure that the institution meets its educational goals. Effective education management requires a deep understanding of educational theories, administrative skills, and leadership capabilities. Scholars and practitioners have written extensively on the key components of education management. These include leadership and governance, curriculum and instruction, human resources, financial management, and policy development.

First, leadership in education management involves guiding and motivating staff, setting strategic goals, and making decisions that impact the institution's success. Effective education leaders must possess a clear vision and be able to inspire their teams (Leithwood & Mascall, 2008). Governance structures, including school boards and committees, play a crucial role in overseeing the institution's strategic direction and ensuring accountability (Gamage, 2013). Second, curriculum management involves designing and implementing educational programs that meet students' needs and align with educational standards. Effective curriculum management requires ongoing assessment and adaptation to address emerging educational trends and student needs (Tyler, 1949). Instructional management focuses on optimizing teaching methods and resources to enhance student learning outcomes (Guskey, 2003).

Third, managing human resources in education includes recruiting, training, and retaining qualified staff. Professional development and performance evaluation are essential components of human resource management in education

(Dinham & Scott, 2000). A well-managed human resources system ensures that teachers and staff are motivated and equipped to deliver high-quality education. Fourth, financial management involves budgeting, accounting, and financial planning to ensure the institution's sustainability and effective use of resources. Efficient financial management practices are crucial for maintaining the institution's financial health and supporting educational initiatives (Eckstein, 2005). Fifth, policy development in education management includes creating and implementing policies that govern various aspects of the institution, such as student behaviour, academic standards, and administrative procedures. Well-developed policies provide a framework for consistent and fair decision-making (Fullan, 2001).

Consequently, education management in Nigeria faces several challenges such as resource constraints – That is, limited financial and material resources, which have impacted the quality of education and institutional effectiveness (Chapman, 2002). The problem of changing educational demands implies that evolving educational standards and student needs require continuous adaptation of curricula and teaching methods (Senge, 2000). The challenge of staff retention and development, that is, attracting and retaining qualified staff while ensuring ongoing professional development can be challenging (Ingersoll, 2001). A few empirical literature buttresses the above explanations.

Omotayo and Ogunsola (2020) explored the role of governance in the effective implementation of educational policies in Nigeria. The paper investigates how different governance structures and practices affect the implementation of educational policies in Nigeria. It seeks to understand the challenges and successes associated with governance in the context of policy execution within the education sector. The study employed a survey method and gathered data from educational administrators, policymakers, and teachers, alongside interviews and field observations to assess governance mechanisms and their impact on policy outcomes. The paper identifies several key governance structures impacting policy implementation, including centralized vs. decentralized control, the role of bureaucratic institutions, and the involvement of local governments. It finds that centralized control has led to inefficiencies and delays, while decentralized approaches can enhance responsiveness but may suffer from coordination problems. The paper recommended, among other things, transparency and accountability in governance, and fostering collaboration between federal and state governments.

Adebayo and Adesina (2021) examined the challenges and the various obstacles impeding the successful implementation of education policies in Nigeria. The study employed a mixed-methods approach combining surveys, interviews, and case studies. The survey data reveal a significant correlation between

administrative inefficiencies and policy implementation failures. Respondents indicated that bureaucratic delays and poor communication between government bodies hinder the execution of educational reforms. Statistical analyses are used to quantify the impact of these inefficiencies on the effectiveness of policy implementation. Findings revealed that bureaucratic red tape and inefficient administrative processes are major barriers to effective policy implementation. Delays in decision-making and a lack of coordination among government agencies contribute to implementation failures. The study recommended that stakeholder engagement is crucial for successful policy implementation. Involving educators, community leaders, and local government officials in the policy development and implementation process can enhance the relevance and effectiveness of educational reforms.

Nwagwu (2022) investigated the multifaceted issues that hinder effective policy implementation in Nigeria's education sector. The study employed a survey research approach - interviews and case studies to gather insights from policymakers, educators, and administrators. The paper highlights significant institutional weaknesses that obstruct policy implementation. These include inadequate infrastructure, lack of qualified personnel, and poor administrative practices. The study suggests that these issues stem from systemic inefficiencies and insufficient investment in the educational sector. The paper offered a valuable empirical examination of the obstacles to effective educational policy execution in Nigeria. The study argued that addressing institutional weaknesses, corruption, policy fragmentation, and socioeconomic factors, would revive the ailing educational sector in Nigeria. However, further research could enhance the generalizability of the findings and provide a more dynamic view of policy implementation challenges over time.

### **Theoretical Framework**

The study relies on two related theories envisaged to explicate in detail the phenomena under study. These are the governance theory and educational management theory. Governance Theory explores how various actors, institutions, and processes interact within public sector governance, emphasizing the roles of leadership, accountability, and participation. This theory helps us understand how policies and decisions are made and implemented, and how these processes impact public administration and service delivery. Several key scholars and thinkers have contributed to the development of Governance Theory. Their work highlights different facets of governance and its implications for public administration. David Held focuses on global governance and the interplay between global and local governance structures. He emphasizes the importance of democratic governance and the need for effective institutions that ensure accountability and

responsiveness. Similarly, Michael Lipsky explores how public service workers interact with policies and how their discretion impacts the implementation and effectiveness of governance.

The governance theory is built on several core assumptions: First, governance involves a wide range of actors, including government agencies, non-governmental organizations (NGOs), private sector entities, and civil society groups. These actors interact and influence policy-making and implementation. Second, effective governance requires cooperation and coordination among various actors and institutions. The interdependence of these entities is crucial for achieving common goals and addressing complex issues. Third, good governance is characterized by mechanisms that ensure accountability and transparency. This includes clear processes for decision-making, monitoring, and evaluation. Fourth, effective governance involves the participation of different stakeholders in the decision-making process. This helps ensure that diverse perspectives are considered and that policies are more inclusive and representative. Fifth, governance systems are dynamic and must adapt to changing circumstances, such as economic shifts, technological advancements, and evolving societal needs.

In Nigeria, the governance structure for education is multi-layered, involving federal, state, and local government levels, as well as various educational bodies and institutions. Governance Theory helps analyze how these different levels and entities interact and coordinate: Governance Theory can be applied to understand the division of responsibilities between federal and state governments and how local governments are involved in education planning and management. Examines how various educational institutions (e.g., universities, primary and secondary schools) and agencies (e.g., National Universities Commission, Universal Basic Education Commission) coordinate their efforts and share information. Governance theory emphasizes the importance of accountability and transparency in public administration. The theory can be used to assess the mechanisms in place for monitoring and evaluating educational policies and practices. This includes examining how performance is measured and how feedback is used to improve the system. Analyzes how accountability measures address issues of corruption and mismanagement of resources in education. Governance theory provides a comprehensive framework for understanding the complexities of education planning and management in Nigeria.

Similarly, educational management theory explores the strategies, practices, and principles used to organize, lead, and improve educational institutions. It encompasses various theoretical perspectives that guide how educational systems are governed and managed. Frederick Taylor (1911) introduced principles aimed at improving efficiency through scientific analysis of work processes. His approach emphasized standardization and systematic training to increase productivity. Henri

Fayol (1949) focused on the organization and administration of businesses, including educational institutions. He identified key functions of management such as planning, organizing, commanding, coordinating, and controlling (Fayol, 1949). Ludwig von Bertalanffy (1968) views organizations, including educational institutions, as complex systems with interrelated parts. The effectiveness of an educational system depends on how well its components work together.

Generally, the educational management theory assumes that management practices should be rational and focused on maximizing efficiency and productivity. Therefore, addressing employees' social and psychological needs can enhance motivation and productivity. All parts of an organization are interdependent and changes in one part will affect the whole system, thus, effective leadership can inspire and transform organizations by fostering a positive and collaborative environment. In Nigeria, the governance and management of educational systems face numerous challenges, including inadequate funding, poor infrastructure, and inefficient management practices. Applying educational management theories can provide insights and solutions. Implementing scientific management principles can help address inefficiencies in Nigerian educational institutions by optimizing administrative processes and resource allocation. Limited resources and infrastructure may hinder the full application of these principles. The lack of standardized procedures and inadequate training can also impede progress. The theory can guide the integration of various educational policies and programmes in Nigeria by ensuring that different parts of the education system work harmoniously and can enhance overall effectiveness.

### **Historical Background to Education in Nigeria**

Education in Nigeria has a rich and complex history that reflects the country's diverse cultural, political, and socio-economic landscape. The evolution of education in Nigeria covers several key phases: pre-colonial education, colonial education, post-independence education, and contemporary developments. Before the arrival of European colonizers, various indigenous communities in Nigeria had established systems of education. Education was deeply embedded in cultural practices and traditional institutions. In the northern regions, particularly among the Hausa-Fulani, education was largely centred on Islamic teachings. The introduction of Islam in the 11th century led to the establishment of Quranic schools, known as "Tsangaya," which focused on religious and moral education (Falola & Heaton, 2008). In the southern and central regions, traditional education was more informal and community-oriented. It involved the transmission of skills and knowledge through oral traditions, rituals, and apprenticeship systems. For instance, the Yoruba and Igbo people had elaborate systems for teaching history, arts, and vocational skills (Adams, 1981).

The colonial era marked a significant shift in the Nigerian education system. The British colonial administration introduced formal Western-style education, which was initially limited to a small elite and primarily served colonial interests. Missionary schools played a crucial role in this period, with British and other European missionaries establishing schools across the country. These schools were instrumental in spreading Western education and Christianity (Ogunyemi, 2008). The Education Ordinance of 1882 was one of the earliest attempts by the British government to formalize education in Nigeria. It established a system of schools and laid the groundwork for the colonial education policy (Osokoya, 2003). However, the focus was predominantly on producing clerks and other low-level administrators for the colonial administration rather than providing broad-based education for Nigerians. After Nigeria gained independence in 1960, the education system underwent several reforms aimed at addressing the imbalances and deficiencies of the colonial education system. The post-independence period saw the implementation of policies designed to promote national unity, integrate diverse educational practices, and expand access to education.

One of the significant reforms was the introduction of the Universal Primary Education (UPE) program in 1976, which aimed to provide free and compulsory primary education for all children (Federal Republic of Nigeria, 1977). This initiative was a major step towards improving educational access and inclusivity. Subsequent reforms included the National Policy on Education, first published in 1977 and revised several times, which sought to provide a framework for educational development and address issues such as curriculum development, teacher training, and educational planning (Federal Republic of Nigeria, 2013). Despite these efforts, challenges such as inadequate funding, infrastructural deficits, and disparities in educational access persisted. In recent decades, Nigeria has continued to face challenges in its education sector, including issues related to quality, equity, and governance. The introduction of the 9-year Basic Education Program and various initiatives aimed at promoting technical and vocational education reflect ongoing efforts to address these challenges (Obanya, 2014).

The 21<sup>st</sup> century has also seen a greater emphasis on educational reforms to align with global standards and promote sustainable development. The National Educational Research and Development Council (NERDC) and other bodies have been working on curriculum reforms and the integration of information and communication technology (ICT) in education (Maduabum, 2018). The Fourth Republic in Nigeria began in 1999 following the end of military rule, and since then, the state of education has been marked by both progress and significant challenges. This period has seen various reforms and policies aimed at improving the educational sector, but issues related to quality, access, and infrastructure persist.

One of the major reforms in the Fourth Republic was the introduction of the Universal Basic Education (UBE) program in 1999, which aimed to provide free, compulsory, and universal education for children from primary to junior secondary levels (Ocho, 2005). The UBE program was designed to address issues of educational access and to improve literacy rates across the country. The government allocated significant resources to this initiative, reflecting its commitment to enhancing educational outcomes (Adeyemi, 2009).

Another important policy was the National Policy on Education (NPE), which was revised in 2004 to address emerging challenges in the educational sector (Federal Republic of Nigeria, 2004). The policy emphasized the need for quality education, teacher training, and curriculum development. However, the implementation of these policies has been inconsistent, leading to varying degrees of success across different regions of Nigeria (Oluwole & Odu, 2016).

### **Challenges in Governance and Education Management**

In Nigeria, governance in education presents a unique set of challenges. This section examines the multifaceted issues associated with education planning and management in Nigeria, highlighting the governance challenges that affect educational outcomes. Therefore, governance in education involves the administration, regulation, and oversight of educational institutions and systems. It includes policy formulation, resource allocation, and implementation of educational programs. Effective governance ensures that educational policies meet the needs of students and contribute to national development goals. According to the World Bank (2020), good governance in education requires transparency, accountability, and participation from various stakeholders, including government bodies, educators, parents, and communities.

Scholars and policymakers have argued that corruption remains a significant impediment to effective education management in Nigeria. Studies have shown that funds allocated for educational purposes are often misappropriated or siphoned off by corrupt officials. This mismanagement results in inadequate facilities, insufficient teaching materials, and poorly paid teachers, all of which undermine the quality of education. For instance, Okafor and Akudolu (2021) found that corruption in the allocation of resources to Nigerian schools directly affects their infrastructure and operational effectiveness. Nigeria's education sector suffers from chronic underfunding. Despite various commitments by successive governments, the sector remains grossly underfunded relative to its needs. According to the National Bureau of Statistics (2022), the percentage of GDP allocated to education is below the recommended 15% by UNESCO. This financial shortfall hampers the development of infrastructure, teacher training, and educational programs, affecting overall educational quality.

The education sector in Nigeria is plagued by bureaucratic inefficiencies that impede effective planning and management. The complex administrative structures and overlapping responsibilities among federal, state, and local governments create confusion and delay in policy implementation. A study by Adebayo and Olarinmoye (2021) highlights how bureaucratic red tape and lack of coordination among different levels of government contribute to inefficacy in educational management. Infrastructural inadequacies are a pressing issue in Nigerian education. Many schools lack basic facilities such as classrooms, libraries, and laboratories. The National Policy on Education (2021) emphasizes the need for adequate infrastructure to support quality education, yet many institutions operate in suboptimal conditions. This deficiency affects not only the learning environment but also student outcomes and teacher effectiveness.

The quality of teachers and their training is a critical factor in education management. In Nigeria, there is a significant disparity in teacher qualifications and training, which affects teaching quality. A report by the Nigerian Education Research and Development Council (NERDC, 2023) indicates that many teachers lack the necessary qualifications and professional development opportunities, impacting their ability to deliver effective instruction. Effective education governance requires the formulation of clear policies and their rigorous implementation and evaluation. However, in Nigeria, there is often a disconnect between policy formulation and actual practice. Policies may be well-intentioned but fail due to poor implementation and lack of monitoring mechanisms. A study by Ibrahim and Usman (2022) underscores the gap between policy design and execution, noting that inadequate monitoring and evaluation mechanisms contribute to policy failures in education.

Access to education remains a significant challenge in Nigeria, with disparities between urban and rural areas, and among different socio-economic groups. Rural areas often lack access to quality education due to infrastructural and logistical challenges. According to the United Nations Development Programme (UNDP, 2023), socio-economic inequalities and geographical barriers contribute to educational disparities, affecting equitable access to education. Security issues, particularly in northern Nigeria, have increasingly impacted education. The prevalence of insurgency and violence disrupts schooling and endangers students and teachers. The Nigerian Security and Civil Defence Corps (NSCDC, 2023) reports that attacks on schools have led to the closure of many institutions and increased dropout rates, further exacerbating educational challenges. Governance in education is crucial for the development and management of an effective education system. In Nigeria, the challenges of corruption, inadequate funding,

bureaucratic inefficiencies, infrastructural deficiencies, and issues related to teacher quality and policy implementation significantly affect education planning and management.

In the Fourth Republic, education management in Nigeria has faced a plethora of challenges since the beginning of 1999. These challenges stem from various systemic issues, including funding deficits, infrastructural decay, and governance problems. For instance, one of the most significant challenges in education management in Nigeria has been inadequate funding. Despite constitutional guarantees and various policy frameworks advocating for increased education expenditure, actual funding has often fallen short. The National Policy on Education (NPE) recommends that at least 26% of the national budget should be allocated to education (Federal Republic of Nigeria, 2004). However, this recommendation has rarely been met. For instance, in the 2021 budget, education received only about 7% of the total budget, illustrating a persistent gap (Adeyemi, 2022). This underfunding affects various aspects of the education system, including the quality of teaching, availability of learning materials, and maintenance of educational infrastructure. The consequence is a system plagued by overcrowded classrooms, outdated curricula, and insufficient teaching resources (Ogundele & Alabi, 2020).

In a related development, infrastructural decay is another pressing issue. Many schools, especially in rural and underserved areas, suffer from inadequate facilities. This includes dilapidated classrooms, lack of potable water, poor sanitation facilities, and insufficient electrical power supply. The neglect of infrastructure not only hampers the learning environment but also contributes to high dropout rates and poor educational outcomes. The situation is exacerbated by the mismanagement of available resources and corruption. Funds allocated for educational infrastructure are often misappropriated or inadequately utilized, leading to ineffective development projects and maintenance (Alabi & Oladipo, 2022).

The quality of education in Nigeria has been compromised by several factors. Teacher quality is a major concern, with many educators lacking adequate qualifications and training. Studies indicate that a significant proportion of teachers do not possess the necessary pedagogical skills or content knowledge required for effective teaching (Ogunyemi, 2019). This deficiency in teacher quality contributes to poor student performance and low educational attainment levels. Moreover, the curriculum in Nigerian schools has been criticized for being outdated and not aligned with contemporary global standards. The lack of relevance in the curriculum to the needs of the 21st-century economy further diminishes the effectiveness of the education system (Ojo & Adeleke, 2020).

Further, governance and policy implementation issues have also plagued the education sector. Frequent changes in educational policies, often driven by political rather than educational considerations, create instability and confusion within the system. For instance, the frequent revisions of educational policies and strategies have led to inconsistencies in implementation and a lack of continuity in educational reforms. Furthermore, the decentralized nature of Nigeria's education system, with varying levels of autonomy granted to federal, state, and local governments, has led to disparities in educational quality and access across different regions. This decentralization often results in uneven resource distribution and management practices, contributing to regional imbalances in educational development.

Interestingly, the security situation in Nigeria has had a significant impact on education management. The rise of insurgent groups such as Boko Haram has led to the destruction of schools and forced the closure of educational institutions in affected regions. The resultant instability has disrupted learning processes and displaced students, further compounding the challenges faced by the education sector. Socio-cultural factors also play a role in education management challenges. In some regions, particularly in northern Nigeria, cultural practices and traditional beliefs often prioritize early marriage and child labour over formal education for girls. This has led to lower enrollment and retention rates among female students, affecting overall educational attainment and gender parity. Consequently, the education management challenges in Nigeria during the Fourth Republic are multifaceted and deeply entrenched in systemic issues related to funding, infrastructure, quality, governance, security, and socio-cultural factors.

### **Analysis of Findings**

From the analysis of this chapter, findings revealed that the governance of Nigeria's education sector is characterized by a multi-tiered system involving federal, state, and local government levels. The Federal Ministry of Education oversees national policies and standards, while State Ministries of Education manage implementation within their jurisdictions. Local Education Authorities (LEAs) handle the grassroots administration of schools. The decentralized nature of education management has resulted in fragmented policies and inconsistent implementation across different states and regions. Second, Nigeria's educational framework is guided by several key policies, including the National Policy on Education (NPE) and various sector-specific reforms. Despite the comprehensive nature of these policies, there are challenges in their effective implementation due to inconsistent enforcement, lack of coordination among different government levels, and frequent changes in political leadership.

Third, financial constraints are a major challenge in Nigerian education governance. The allocation of funds to the education sector often falls short of the recommended benchmarks, and there is a significant disparity between federal and state funding. Issues such as misallocation of resources, corruption, and inadequate budgeting processes undermine the quality of educational services. The lack of transparency and accountability in financial management further exacerbates these problems. Corruption and mismanagement at various levels of government exacerbate these inefficiencies, leading to a lack of accountability and transparency. Fourth, budget allocations for education are insufficient and poorly managed, impacting the quality of infrastructure, learning materials, and teacher salaries. The inequitable distribution of resources between urban and rural areas further exacerbates disparities in educational opportunities.

Fifth, educational infrastructure in Nigeria is in a state of disrepair in many areas or face severe infrastructural deficits. Schools suffer from inadequate facilities, including insufficient classrooms, outdated learning materials, and poor sanitation. The disparity between urban and rural schools is stark, with rural areas facing greater infrastructural deficits. Efforts to improve infrastructure are often hampered by bureaucratic delays, underfunding, and ineffective maintenance practices. Fifth, recruitment processes are often marred by political interference and nepotism, leading to a shortage of qualified teachers in critical areas. Low salaries, poor working conditions, and limited career advancement opportunities contribute to high turnover rates and low morale among educators. Fifth, the effectiveness of educational policies is frequently undermined by poor implementation strategies and a lack of monitoring mechanisms. There is a need for better coordination between federal, state, and local education authorities to ensure that policies are effectively executed and evaluated.

Sixth, the limited engagement of communities and stakeholders in educational planning and decision-making processes hinders the development of contextually relevant solutions. Strengthening partnerships with local communities and private sector actors is crucial for addressing specific educational needs and improving outcomes. Seventh, the integration of technology in education is still in its infancy, with limited access to digital resources and tools in many schools. Embracing technological advancements could enhance learning experiences, improve administrative efficiency, and facilitate broader access to education.

## **Conclusion**

Governance and challenges in education planning and management in Nigeria present a multifaceted issue that underscores the need for comprehensive reform and strategic action. Despite significant strides made in various sectors, the

education system continues to grapple with issues such as inadequate funding, infrastructural deficits, and inconsistencies in policy implementation. Therefore, effective governance is crucial in addressing these challenges, requiring a concerted effort from federal, state, and local authorities, alongside active engagement with educational stakeholders. To overcome these challenges, it is imperative to prioritize transparent and accountable governance structures that ensure resources are allocated efficiently and equitably. A robust, long-term education policy should be established, emphasizing equitable access to quality education, curriculum relevance, and alignment with global standards. This policy must be regularly updated to reflect emerging trends and challenges in the education sector. The policy frameworks should be strengthened by improving monitoring and evaluation mechanisms, and fostering community involvement are essential steps toward creating a more robust educational system.

The local education authorities should be empowered by decentralizing decision-making processes. This approach ensures that policies and strategies are more relevant to local needs and conditions, promoting efficiency and responsiveness in education management. Therefore, school boards should be given more autonomy and resources to manage their institutions effectively. Training for board members in governance, financial management, and strategic planning can enhance their capacity to oversee school operations and address local challenges. The federal, state and local governments should allocate a higher percentage of the national budget to education, ensuring that funds are sufficient to meet the demands of infrastructure development, teacher salaries, and educational resources. Implement stringent auditing processes and financial management practices to ensure that education funds are used efficiently. The government should prioritize the construction and maintenance of school facilities, including classrooms, libraries, laboratories, and sanitation facilities. Ensure that infrastructure development is aligned with the educational needs of the local population. Ensure that schools have access to essential learning materials, such as textbooks, digital resources, and teaching aids. Develop partnerships with private sector organizations and NGOs to support resource provision and innovation.

## REFERENCES

- Adams, R. (1981). *Education in Nigeria: Past, present, and future*. University Press.
- Adebayo, B. O., & Adesina, A. A. (2021). Challenges in education policy implementation in Nigeria. *Journal of Educational Policy Studies*, 12(2), 45-60.

- Adebayo, A., & Olarinmoye, O. (2021). Bureaucratic inefficiencies and educational management in Nigeria: A critical review. *Journal of Educational Administration*, 59(4), 123-137.
- Adejumo, A., & Bakare, S. (2024). Challenges and prospects in teacher education in Nigeria. *Journal of Education and Development*, 15(2), 45-62.
- Adeyemi, T. O. (2009). The management of Nigerian universities: An appraisal. *International Journal of Educational Management*, 23(5), 401-411.
- Adeyemi, T. O. (2011). *Education management and planning: Principles and practices*. Ajao Press.
- Adeyemi, T. (2022). Education funding and resource allocation in Nigeria: An analysis of recent trends. *Journal of Educational Management*, 34(2), 58-72.
- Akinwunmi, O. (2010). Educational inequality in Nigeria: Causes and solutions. *Journal of Education and Practice*, 1(1), 24-30.
- Akinwumi, J. (2022). Funding education in Nigeria: An analysis of the budgetary allocations and expenditures. *Nigerian Journal of Education Policy*, 28(3), 112-127.
- Alabi, O., & Oladipo, S. (2022). Corruption and mismanagement in the Nigerian education sector: Causes and consequences. *Nigerian Journal of Policy Studies*, 8(2), 77-89.
- Bass, B. M. (1985). *Leadership and performance beyond expectations*. Free Press.
- Bertalanffy, L. V. (1968). *General system theory: Foundations, development, applications*. George Braziller.
- Burns, J. M. (1978). *Leadership*. Harper & Row.
- Bush, T. (2003). *Theories of educational management*. Sage Publications.
- Chapman, C. (2002). *Educational management: A guide to planning and strategy*. Routledge.
- Desimone, L. M. (2009). Improving impact studies of teachers' professional development: Toward better conceptualizations and measures. *Educational Policy*, 23(1), 27-54.
- Dinham, S., & Scott, C. (2000). Enhancing the quality of teaching and learning: A guide to professional development. *Journal of Educational Administration*, 38(1), 45-60.
- Eckstein, M. (2005). *Financial management in schools: A comprehensive guide*. John Wiley & Sons.

- Falola, T., & Heaton, M. M. (2008). *A history of Nigeria*. Cambridge University Press.
- Fayol, H. (1949). *General and industrial management*. Pitman Publishing.
- Federal Republic of Nigeria. (1977). *National policy on education*. Government Printer.
- Federal Republic of Nigeria. (2004). *National policy on education*. Federal Ministry of Education.
- Federal Republic of Nigeria. (2013). *National policy on education (Revised)*. Federal Ministry of Education.
- Federal Government of Nigeria. (2004). *National policy on education*. NERDC Press.
- Federal Government of Nigeria. (2020). *National Social Investment Programmes (NSIPs)*. Retrieved from <https://www.socialinvestment.gov.ng/>
- Fullan, M. (2001). *Leading in a culture of change*. Jossey-Bass.
- Gbadamosi, T. (2022). Teacher quality and student performance in Nigeria: An empirical analysis. *Education and Social Sciences Review*, 20(1), 34-47.
- Gamage, D. (2013). *Educational management and leadership: A comprehensive guide*. Springer.
- Guskey, T. R. (2003). Professional development and teacher change. *Teachers and Teaching: Theory and Practice*, 9(3), 383-395.
- Harris, A., & Hodges, R. (2011). Improving schools through data-driven decision making. *Educational Assessment*, 16(1), 15-28.
- Ibrahim, H., & Usman, A. (2022). Policy formulation and implementation in Nigerian education: Challenges and prospects. *Nigerian Journal of Education Policy Studies*, 15(2), 45-62.
- Ingersoll, R. M. (2001). *Teacher turnover, teacher shortages, and the organization of schools*. University of Pennsylvania Graduate School of Education.
- Ijaiya, M. A., & Ojo, J. A. (2019). Challenges of educational governance in Nigeria: Perspectives and solutions. *Nigerian Journal of Education Management*, 6(2), 78- 94.
- Leithwood, K., & Mascal, B. (2008). *Leadership and policy in schools*. Routledge.
- Mayo, E. (1933). *The human problems of an industrial civilization*. Macmillan.
- McGregor, D. (1960). *The human side of enterprise*. McGraw-Hill.

- National Bureau of Statistics. (2022). *Annual report on education sector funding*. Retrieved from [www.nbs.gov.ng](http://www.nbs.gov.ng)
- National Policy on Education. (2021). *Federal Republic of Nigeria*. Nigerian Educational Research and Development Council (NERDC).
- Nigerian Education Research and Development Council (NERDC). (2023). *Teacher quality and training in Nigeria*. NERDC Publications.
- Nigerian Security and Civil Defence Corps (2023). *Security challenges and the impact on education in Northern Nigeria*. NSCDC Publications.
- Nwachukwu, D. (2022). Managing education in Nigeria: The role of governance and policy. *Academic Publications*.
- Nwagwu, N. A. (2022). Challenges of policy implementation in Nigerian education sector. *Policy Studies Review*, 19(2), 83-101.
- Nwogu, G. A. (2015). Barriers to equality of access to educational opportunity in Nigeria: A philosophical perspective. *Journal of Education and Practice*, 6, 148-152.
- Obanya, P. (2014). Reforming education in Nigeria: A new paradigm. *Educational Studies*, 40(2), 147-159.
- OECD (2001). *The role of government in the market economy*. Organisation for Economic Co-operation and Development. Retrieved from OECD.
- Ogunyemi, B. (2008). The role of missionaries in education in Nigeria. In F. I. O. Akinpelu & A. J. Akinpelu (Eds.), *Education and development in Nigeria: A historical perspective* (pp. 112-130). University Press.
- Ogunyemi, S. (2019). Teacher quality and educational outcomes in Nigeria: A critical review. *Educational Research Journal*, 22(2), 103-117.
- Ogunyemi, T. (2020). Governance and policy implementation in Nigerian education: Issues and perspectives. *Journal of Governance and Policy Studies*, 11(2), 29-44.
- Olaniyan, G. O. (2012). Changing phases of Nigerian education policies and challenges of functionalism. *Journal of Education and Practice*, 3, 152-157.
- Ojo, E. O., & Adeleke, A. A. (2020). Strategic planning and educational development in Nigeria. *International Journal of Education and Development*, 4(1), 56-70.
- Ojo, J. (2021). Funding and resource allocation in Nigerian education: Problems and prospects. *Educational Review Journal*, 34(2), 55-70.

- Ojo, S., & Adeleke, S. (2020). Curriculum relevance and its impact on learning outcomes in Nigeria. *Curriculum Development Quarterly*, 14(1), 67-82.
- Oluwole, D., & Odu, N. (2016). Assessing the impact of educational policies on Nigerian schools. *African Journal of Educational Management*, 23(2), 123- 136.
- Omotayo, A. E., & Ogunsola, L. A. (2020). The role of governance in policy implementation: Evidence from Nigeria's education sector. *Education Policy Analysis Archives*, 28, 15.
- Osokoya, I. O. (2003). *History of education in Nigeria*. Afenifere Publications.
- Senge, P. M. (2000). *Schools that learn: A fifth discipline fieldbook for educators, parents, and everyone who cares about education*. Doubleday.
- Suleiman, B. (2023). Corruption and accountability in Nigerian education: A critical assessment. *African Journal of Educational Administration*, 19(1), 78-92.
- Taylor, F. W. (1911). *The principles of scientific management*. Harper & Brothers.
- Timperley, H., Wilson, A., Barrar, H., & Fung, I. (2007). *Teacher professional learning and development: Best evidence synthesis iteration (BES)*. Ministry of Education, New Zealand.
- Tyler, R. W. (1949). *Basic principles of curriculum and instruction*. University of Chicago Press.
- United Nations Development Programme (2023). *Education inequality in Nigeria: A socio-economic analysis*. UNDP Publications.
- UNESCO (2021). *ICT in education in Nigeria: A review*. Retrieved from <https://en.unesco.org/icts-in-education-nigeria>
- Usman, A. R. (2018). *Management of education: Theory and practice in Nigeria*. National Education Publishers.
- World Bank. (2018). *Nigeria education sector analysis: An analytical work on the Nigerian education system*. World Bank Publications.
- World Bank. (2020). *Education governance: Global trends and insights*. World Bank Publications.